AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1157, AS REPORTED OFFERED BY MR. GILCHREST OF MARYLAND

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Pacific Salmon Recov-
- 3 ery Act".

4 SEC. 2. SALMON CONSERVATION AND SALMON HABITAT

- 5 RESTORATION ASSISTANCE.
- 6 (a) Requirement To Provide Assistance.—Sub-
- 7 ject to the availability of appropriations, the Secretary of
- 8 Commerce shall provide financial assistance in accordance
- 9 with this Act to qualified States and qualified tribal gov-
- 10 ernments for salmon conservation and salmon habitat res-
- 11 toration activities.
- 12 (b) Allocation.—Of the amounts available to pro-
- 13 vide assistance under this section each fiscal year (after
- 14 the application of section 3(g)), the Secretary—
- 15 (1) shall allocate 85 percent among qualified
- 16 States, in equal amounts; and
- 17 (2) shall allocate 15 percent among qualified
- tribal governments, in amounts determined by the
- 19 Secretary.



1	(c) Transfer.—
2	(1) In general.—The Secretary shall prompt-
3	ly transfer—
4	(A) to a qualified State that has submitted
5	a Conservation and Restoration Plan under sec-
6	tion 3(a) amounts allocated to the qualified
7	State under subsection (b)(1) of this section
8	unless the Secretary determines, within 30 days
9	after the submittal of the plan to the Secretary,
10	that the plan is inconsistent with the require-
11	ments of this Act; and
12	(B) to a qualified tribal government that
13	has entered into a memorandum of under-
14	standing with the Secretary under section 3(b)
15	amounts allocated to the qualified tribal govern-
16	ment under subsection (b)(2) of this section.
17	(2) Transfers to qualified states.—The
18	Secretary shall make the transfer under paragraph
19	(1)(A)—
20	(A) to the Washington State Salmon Re-
21	covery Board, in the case of amounts allocated
22	to Washington;
23	(B) to the Oregon State Watershed En-
24	hancement Board, in the case of amounts allo-
25	cated to Oregon;



1	(C) to the California Department of Fish
2	and Game for the California Coastal Salmon
3	Recovery Program, in the case of amounts allo-
4	cated to California;
5	(D) to the Governor of Alaska, in the case
6	of amounts allocated to Alaska; and
7	(E) to the Office of Species Conservation,
8	in the case of amounts allocated to Idaho.
9	(d) Reallocation.—
10	(1) Amounts allocated to qualified
11	STATES.—Amounts that are allocated to a qualified
12	State for a fiscal year shall be reallocated under sub-
13	section (b)(1) among the other qualified States, if—
14	(A) the qualified State has not submitted
15	a plan in accordance with section 3(a) as of the
16	end of the fiscal year; or
17	(B) the amounts remain unobligated at the
18	end of the subsequent fiscal year.
19	(2) Amounts allocated to qualified trib-
20	AL GOVERNMENTS.—Amounts that are allocated to a
21	qualified tribal government for a fiscal year shall be
22	reallocated under subsection (b)(2) among the other
23	qualified tribal governments, if the qualified tribal

government has not entered into a memorandum of



24

1	understanding with the Secretary in accordance with
2	section 3(b) as of the end of the fiscal year.
3	SEC. 3. RECEIPT AND USE OF ASSISTANCE.
4	(a) QUALIFIED STATE SALMON CONSERVATION AND
5	RESTORATION PLAN.—
6	(1) In general.—To receive assistance under
7	this Act, a qualified State shall develop and submit
8	to the Secretary a Salmon Conservation and Salmon
9	Habitat Restoration Plan.
10	(2) Contents.—Each Salmon Conservation
11	and Salmon Restoration Plan shall, at a minimum—
12	(A) be consistent with other applicable
13	Federal laws;
14	(B) be consistent with the goal of salmon
15	recovery;
16	(C) except as provided in subparagraph
17	(D), give priority to use of assistance under this
18	section for projects that—
19	(i) provide a direct and demonstrable
20	benefit to salmon or their habitat;
21	(ii) provide the greatest benefit to
22	salmon conservation and salmon habitat
23	restoration relative to the cost of the
24	projects: and



1	(iii) conserve, and restore habitat,
2	for—
3	(I) salmon that are listed as en-
4	dangered species or threatened spe-
5	cies, proposed for such listing, or can-
6	didates for such listing, under the En-
7	dangered Species Act of 1973 (16
8	U.S.C. 1531 et seq.); or
9	(II) salmon that are given special
10	protection under the laws or regula-
11	tions of the qualified State;
12	(D) in the case of a plan submitted by a
13	qualified State in which, as of the date of the
14	enactment of this Act, there is no area at which
15	a salmon species referred to in subparagraph
16	(C)(iii)(I) spawns—
17	(i) give priority to use of assistance
18	for projects referred to in subparagraph
19	(C)(i) and (ii) that contribute to proactive
20	programs to conserve and enhance species
21	of salmon that intermingle with, or are
22	otherwise related to, species referred to in
23	subparagraph (C)(iii)(I), which may in-
24	clude (among other matters)—



1	(I) salmon-related research, data
2	collection, and monitoring;
3	(II) salmon supplementation and
4	enhancement;
5	(III) salmon habitat restoration;
6	(IV) increasing economic oppor-
7	tunities for salmon fishermen; and
8	(V) national and international co-
9	operative habitat programs; and
10	(ii) provide for revision of the plan
11	within one year after any date on which
12	any salmon species that spawns in the
13	qualified State is listed as an endangered
14	species or threatened species, proposed for
15	such listing, or a candidate for such list-
16	ing, under the Endangered Species Act of
17	1973 (16 U.S.C. 1531 et seq.);
18	(E) establish specific goals and timelines
19	for activities funded with such assistance;
20	(F) include measurable criteria by which
21	such activities may be evaluated;
22	(G) require that activities carried out with
23	such assistance shall—
24	(i) be scientifically based;
25	(ii) be cost effective;



1	(iii) not be conducted on private land
2	except with the consent of the owner of the
3	land; and
4	(iv) contribute to the conservation and
5	recovery of salmon;
6	(H) require that the qualified State main-
7	tain its aggregate expenditures of funds from
8	non-Federal sources for salmon habitat restora-
9	tion programs at or above the average level of
10	such expenditures in the 2 fiscal years pre-
11	ceding the date of the enactment of this Act;
12	and
13	(I) ensure that activities funded under this
14	Act are conducted in a manner in which, and
15	in areas where, the State has determined that
16	they will have long-term benefits.
17	(3) Solicitation of comments.—In pre-
18	paring a plan under this subsection a qualified State
19	shall seek comments on the plan from local govern-
20	ments in the qualified State.
21	(b) Tribal MOU With Secretary.—
22	(1) In general.—To receive assistance under
23	this Act, a qualified tribal government shall enter
24	into a memorandum of understanding with the Sec-

retary regarding use of the assistance.



25

1	(2) Contents.—Each memorandum of under-
2	standing shall, at a minimum—
3	(A) be consistent with other applicable
4	Federal laws;
5	(B) be consistent with the goal of salmon
6	recovery;
7	(C) give priority to use of assistance under
8	this Act for activities that—
9	(i) provide a direct and demonstrable
10	benefit to salmon or their habitat;
11	(ii) provide the greatest benefit to
12	salmon conservation and salmon habitat
13	restoration relative to the cost of the
14	projects; and
15	(iii) conserve, and restore habitat,
16	for—
17	(I) salmon that are listed as en-
18	dangered species or threatened spe-
19	cies, proposed for such listing, or can-
20	didates for such listing, under the En-
21	dangered Species Act of 1973 (16
22	U.S.C. 1531 et seq.); or
23	(II) salmon that are given special
24	protection under the ordinances or



	· · · · · · · · · · · · · · · · · · ·
1	regulations of the qualified tribal gov-
2	ernment;
3	(D) in the case of a memorandum of un-
4	derstanding entered into by a qualified tribal
5	government for an area in which, as of the date
6	of the enactment of this Act, there is no area
7	at which a salmon species that is referred to in
8	subparagraph (C)(iii)(I) spawns—
9	(i) give priority to use of assistance
10	for projects referred to in subparagraph
11	(C)(i) and (ii) that contribute to proactive
12	programs described in subsection
13	(a)(2)(D)(i);
14	(ii) include a requirement that the
15	memorandum shall be revised within 1
16	year after any date on which any salmon
17	species that spawns in the area is listed as
18	an endangered species or threatened spe-
19	cies, proposed for such listing, or a can-
20	didate for such listing, under the Endan-
21	gered Species Act of 1973 (16 U.S.C.
22	1531 et seq.);
23	(E) establish specific goals and timelines
24	for activities funded with such assistance;



1	(F) include measurable criteria by which
2	such activities may be evaluated;
3	(G) establish specific requirements for re-
4	porting to the Secretary by the qualified tribal
5	government;
6	(H) require that activities carried out with
7	such assistance shall—
8	(i) be scientifically based;
9	(ii) be cost effective;
10	(iii) not be conducted on private land
11	except with the consent of the owner of the
12	land; and
13	(iv) contribute to the conservation or
14	recovery of salmon; and
15	(I) require that the qualified tribal govern-
16	ment maintain its aggregate expenditures of
17	funds from non-Federal sources for salmon
18	habitat restoration programs at or above the
19	average level of such expenditures in the 2 fis-
20	cal years preceding the date of the enactment
21	of this Act.
22	(c) Eligible Activities.—
23	(1) In general.—Assistance under this Act
24	may be used by a qualified State in accordance with
25	a plan submitted by the State under subsection (a),



	11
1	or by a qualified tribal government in accordance
2	with a memorandum of understanding entered into
3	by the government under subsection (b), to carry out
4	or make grants to carry out, among other activities,
5	the following:
6	(A) Watershed evaluation, assessment, and
7	planning necessary to develop a site-specific and
8	clearly prioritized plan to implement watershed
9	improvements, including for making multi-year
10	grants.
11	(B) Salmon-related research, data collec-
12	tion, and monitoring, salmon supplementation
13	and enhancement, and salmon habitat restora-
14	tion.
15	(C) Maintenance and monitoring of
16	projects completed with such assistance.
17	(D) Technical training and education
18	projects, including teaching private landowners
19	about practical means of improving land and
20	water management practices to contribute to
21	the conservation and restoration of salmon
22	habitat.
23	(E) Other activities related to salmon con-



24

1	(2) USE FOR LOCAL AND REGIONAL
2	PROJECTS.—Funds allocated to qualified States
3	under this Act shall be used for local and regional
4	projects.
5	(d) Use of Assistance for Activities Outside
6	OF JURISDICTION OF RECIPIENT.—Assistance under this
7	section provided to a qualified State or qualified tribal
8	government may be used for activities conducted outside
9	the areas under its jurisdiction if the activity will provide
10	conservation benefits to naturally produced salmon in
11	streams of concern to the qualified State or qualified tribal
12	government, respectively.
13	(e) Cost Sharing by Qualified States.—
14	(1) In general.—A qualified State shall
15	match, in the aggregate, the amount of any financial
16	assistance provided to the qualified State for a fiscal
17	year under this Act, in the form of monetary con-
18	tributions or in-kind contributions of services for
19	projects carried out with such assistance. For pur-
20	poses of this paragraph, monetary contributions by
21	the State shall not be considered to include funds re-
22	ceived from other Federal sources.
23	(2) Limitation on requiring matching for
24	EACH PROJECT.—The Secretary may not require a



1	qualified State to provide matching funds for each
2	project carried out with assistance under this Act.
3	(3) Treatment of monetary contribu-
4	TIONS.—For purposes of subsection (a)(2)(H), the
5	amount of monetary contributions by a qualified
6	State under this subsection shall be treated as ex-
7	penditures from non-Federal sources for salmon con-
8	servation and salmon habitat restoration programs.
9	(f) COORDINATION OF ACTIVITIES.—
10	(1) In General.—Each qualified State and
11	each qualified tribal government receiving assistance
12	under this Act is encouraged to carefully coordinate
13	salmon conservation activities of its agencies to
14	eliminate duplicative and overlapping activities.
15	(2) Consultation.—Each qualified State and
16	qualified tribal government receiving assistance
17	under this Act shall consult with the Secretary to
18	ensure there is no duplication in projects funded
19	under this Act.
20	(g) Limitation on Administrative Expenses.—
21	(1) Federal administrative expenses.—Of
22	the amount made available under this Act each fiscal
23	year, not more than 1 percent may be used by the
24	Secretary for administrative expenses incurred in



25

carrying out this Act.

- 1 (2) STATE AND TRIBAL ADMINISTRATIVE EX2 PENSES.—Of the amount allocated under this Act to
 3 a qualified State or qualified tribal government each
 4 fiscal year, not more than 3 percent may be used by
 5 the qualified State or qualified tribal government,
 6 respectively, for administrative expenses incurred in
 7 carrying out this Act.
- 8 SEC. 4. PUBLIC PARTICIPATION.
- 9 (a) Qualified State Governments.—Each quali-
- 10 fied State seeking assistance under this Act shall establish
- 11 a citizens advisory committee or provide another similar
- 12 forum for local governments and the public to participate
- 13 in obtaining and using the assistance.
- 14 (b) QUALIFIED TRIBAL GOVERNMENTS.—Each
- 15 qualified tribal government receiving assistance under this
- 16 Act shall hold public meetings to receive recommendations
- 17 on the use of the assistance.
- 18 SEC. 5. CONSULTATION NOT REQUIRED.
- 19 Consultation under section 7 of the Endangered Spe-
- 20 cies Act of 1973 (16 U.S.C. 1531 et seq.) shall not be
- 21 required based solely on the provision of financial assist-
- 22 ance under this Act.
- 23 SEC. 6. REPORTS.
- 24 (a) QUALIFIED STATES.—Each qualified State shall,
- 25 by not later than December 31 of each year, submit to



- 1 the Committee on Commerce, Science, and Transportation
- 2 of the Senate and the Committee on Resources of the
- 3 House of Representatives an annual report on the use of
- 4 financial assistance received by the qualified State under
- 5 this Act. The report shall contain an evaluation of the suc-
- 6 cess of this Act in meeting the criteria listed in section
- $7 \ 3(a)(2).$
- 8 (b) Secretary.—
- 9 (1) Annual report regarding qualified
- TRIBAL GOVERNMENTS.—The Secretary shall, by not
- later than December 31 of each year, submit to the
- 12 Committee on Commerce, Science, and Transpor-
- tation of the Senate and the Committee on Re-
- sources of the House of Representatives an annual
- report on the use of financial assistance received by
- qualified tribal governments under this Act. The re-
- port shall contain an evaluation of the success of
- this Act in meeting the criteria listed in section
- 19 3(b)(2).
- 20 (2) BIANNUAL REPORT.—The Secretary shall,
- by not later than December 31 of the second year
- in which amounts are available to carry out this Act,
- and of every second year thereafter, submit to the
- Committee on Commerce, Science, and Transpor-
- tation of the Senate and the Committee on Re-



1	sources of the House of Representatives a biannual
2	report on the use of funds allocated to qualified
3	States under this Act. The report shall review pro-
4	grams funded by the States and evaluate the success
5	of this Act in meeting the criteria listed in section
6	3(a)(2).
7	SEC. 7. DEFINITIONS.
8	In this Act:
9	(1) Indian tribe.—The term "Indian tribe"
10	has the meaning given that term in section 4(e) of
11	the Indian Self-Determination and Education Assist-
12	ance Act (25 U.S.C. 450b(e)).
13	(2) QUALIFIED STATE.—The term "qualified
14	State" means each of the States of Alaska, Wash-
15	ington, Oregon, California, and Idaho.
16	(3) Qualified tribal government.—The
17	term "qualified tribal government" means—
18	(A) a tribal government of an Indian tribe
19	in Washington, Oregon, California, or Idaho
20	that the Secretary of Commerce, in consultation
21	with the Secretary of the Interior, determines—
22	(i) is involved in salmon management
23	and recovery activities under the Endan-
24	gered Species Act of 1973 (16 U.S.C.
25	1531 et seq.); and



1	(ii) has the management and organi-
2	zational capability to maximize the benefits
3	of assistance provided under this Act; and
4	(B) a village corporation as defined in or
5	established pursuant to the Alaska Native
6	Claims Settlement Act (43 U.S.C. 1601 et seq.)
7	that the Secretary of Commerce, in consultation
8	with the Secretary of the Interior, determines—
9	(i) is involved in salmon conservation
10	and management; and
11	(ii) has the management and organi-
12	zational capability to maximize the benefits
13	of assistance provided under this Act.
14	(4) Salmon.—The term "salmon" means any
15	naturally produced salmon or naturally produced
16	trout of the following species:
17	(A) Coho salmon (oncorhynchus kisutch).
18	(B) Chinook salmon (oncorhynchus
19	tshawytscha).
20	(C) Chum salmon (oncorhynchus keta).
21	(D) Pink salmon (oncorhynchus
22	gorbuscha).
23	(E) Sockeye salmon (oncorhynchus nerka).
24	(F) Steelhead trout (oncorhynchus
25	mykiss).



1	(G) Sea-run cutthroat trout (oncorhynchus
2	elarki elarki).
3	(H) For purposes of application of this Act
4	in Oregon—
5	(i) Lahontan cutthroat trout
6	(oncorhnychus clarki henshawi); and
7	(ii) Bull trout (salvelinus confluentus)
8	(I) For purposes of application of this Act
9	in Washington and Idaho, Bull trout (salvelinus
10	confluentus).
11	(5) Secretary.—The term Secretary means
12	the Secretary of Commerce.
13	SEC. 8. REPORT REGARDING TREATMENT OF INTER
	SEC. 8. REPORT REGARDING TREATMENT OF INTER NATIONAL FISHERY COMMISSION PEN
131415	
14	NATIONAL FISHERY COMMISSION PEN
14 15	NATIONAL FISHERY COMMISSION PEN SIONERS.
14 15 16	NATIONAL FISHERY COMMISSION PEN SIONERS. The President shall—
14151617	NATIONAL FISHERY COMMISSION PENSIONERS. The President shall— (1) determine the number of United States citi-
14 15 16 17 18	NATIONAL FISHERY COMMISSION PENSIONERS. The President shall— (1) determine the number of United States citizens who—
14 15 16 17 18	NATIONAL FISHERY COMMISSION PENSIONERS. The President shall— (1) determine the number of United States citizens who— (A) served as employees of the Inter-
14 15 16 17 18 19 20	NATIONAL FISHERY COMMISSION PENSIONERS. The President shall— (1) determine the number of United States citizens who— (A) served as employees of the International Pacific Salmon Fisheries Commission
14 15 16 17 18 19 20 21	NATIONAL FISHERY COMMISSION PENSIONERS. The President shall— (1) determine the number of United States citizens who— (A) served as employees of the International Pacific Salmon Fisheries Commission or the International North Pacific Fisheries



1	(2) calculate for each such employee the dif-
2	ference between—
3	(A) the value, in United States currency,
4	of the annuity payments made and to be made
5	(determined by an actuarial valuation) by or on
6	behalf of each such commission to the em-
7	ployee; and
8	(B) the value, in Canadian currency, of
9	such annuity payments; and
10	(3) by not later than September 1, 2001, sub-
11	mit to the Committee on Resources of the House of
12	Representatives and the Committee on Commerce,
13	Science and Transportation of the Senate a report
14	on the determinations and calculations made under
15	paragraphs (1) and (2).
16	SEC. 9. AUTHORIZATION OF APPROPRIATIONS.
17	There are authorized to be appropriated
18	\$200,000,000 for each of the fiscal years 2002, 2003, and
19	2004 to carry out this Act. Funds appropriated under this
20	section may remain until expended.

